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ACTION AF-01

INFO	LOG-00	AID-00	ARA-01	CA-02	CIAE-00	SMEC-00	INL-01
	OASY-00	SRPP-00	DS-00	EAP-01	EB-01	EUR-01	OIGO-01
	INLB-01	FDRE-01	H-01	IMMC-01	TEDE-00	INR-00	IO-08
	L-01	ADS-00	MFLO-03	M-00	NEA-01	NSAE-00	OCS-06
	OIC-02	OIG-04	OMB-01	PA-01	PM-00	PRS-01	P-01
	SCT-00	SP-00	SSO-00	SS-00	STR-01	TRSE-00	T-00
	USIE-00	SA-01	FMP-00	PMB-00	DSCC-00	PRM-10	PRME-01
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O 240225Z JUN 95
FM USMISSION USUN NEW YORK
TO AMEMBASSY KIGALI PRIORITY
SECSTATE WASHDC PRIORITY 5927
INFO JOINT STAFF WASHDC IMMEDIATE
SECDEF WASHDC IMMEDIATE
WHITEHOUSE WASHDC IMMEDIATE
UN SECURITY COUNCIL COLLECTIVE
RWANDA COLLECTIVE

LIMITED OFFICIAL USE SECTION 01 OF 08 NEW YORK 002559

WHITEHOUSE PASS TO NSC - RICE AND SHEEHAN;
SECDEF FOR OSD/ISA
JOINT STAFF FOR CHAIRMAN, DIR JS, J3;
GENEVA FOR RMA; ROME PASS FODAG

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E.O.12356: N/A

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
DATE/CASE ID: 29 JUL 2011 201005065

DECONTROLLED/UNCLASSIFIED
TAGS: PREL, EAID, MAH, DPKO FROM UN
SUBJECT: RWANDA OPERATIONAL SUPPORT GROUP

REF: USUN 2340 AND PREVIOUS

1. LOU - ENTIRE TEXT.

2. SUMMARY: A MEETING OF THE RWANDA OPERATIONAL SUPPORT GROUP (ROSG) WAS HELD IN NEW YORK JUNE 12. PARTICIPANTS ARE LISTED IN PARA 35. THE GROUP DISCUSSED SECURITY ISSUES, HUMAN RIGHTS, AND ASSISTANCE TO RWANDA. THEY NOTED SOME IMPROVEMENT IN THE INTERNAL SITUATION IN RWANDA, INCREASING MILITARIZATION ON THE BORDER, AND THE RENEWAL OF UNAMIR'S MANDATE. THEY SPOKE OF THE NEED TO STRENGTHEN THE INTERNAL JUDICIARY AND THE INTERNATIONAL TRIBUNAL, AND REVIEWED LEVELS OF FOOD AND OTHER HUMANITARIAN ASSISTANCE FOR RWANDA. END SUMMARY.

GENERAL ASSESSMENT AND SECURITY ISSUES

3. AF A/S GEORGE MOOSE OPENED THE MEETING BY INFORMING THE GROUP OF THE UNTIMELY DEATH OF AMB. TOWNSEND FRIEDMAN, AND NOTING THE DEVELOPMENTS SINCE THE KIBEHO INCIDENT. DHA DIRECTOR SHAUKAT FAREED SAID DHA WAS CONCERNED AT THE CROSS-BORDER MILITARIZATION AND THE SLOW RESPONSE OF DONORS, ESPECIALLY IN THE AREA OF THE JUSTICE SYSTEM. DPKO AFRICA DIVISION CHIEF HEDI ANNABI LAID OUT THE COURSE OF THE NEGOTIATIONS BETWEEN THE UN AND GOR ON UNAMIR'S MANDATE RENEWAL (REFTEL). HE ASKED THE INTERNATIONAL COMMUNITY TO SUPPORT THE UN AS IT
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RENEGOTIATED THE STATUS OF MISSION AGREEMENT (SOMA) WITH THE GOR. THE UN WILL SEND A MISSION INCLUDING UNAMIR MILITARY EXPERTS TO ZAIRE TO DISCUSS THE POSSIBILITY OF STATIONING OBSERVERS IN THE AIRFIELDS WITH THE GOZ. USUN SUBSEQUENTLY LEARNED THAT ALDO AJELLO WILL HEAD THE TEAM FOR THOSE TALKS WITH THE GOZ.

4. TUNISIA (OAU PRESIDENT) NOTED THE IMPROVEMENT IN THE SITUATION IN RWANDA, THE GOR COMMITMENT TO ACT ON THE RECOMMENDATIONS OF THE KIBEHO COMMISSION OF INQUIRY, THE

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NEED TO GET THE INTERNATIONAL TRIBUNAL AND UNCTAD
SYSTEM WORKING, OAU INTEREST IN A REGIONAL CONFERENCE,
AND THE NEED TO CONTACT ALL GOVERNMENTS IN THE REGION
ABOUT CROSS-BORDER MILITARIZATION. GERMANY EXPRESSED
CONCERN ABOUT THE ARMS BUILD-UP ACROSS THE BORDERS,
LOOKED FORWARD TO THE RESULTS OF THE SYG'S CONSULTATIONS
WITH NEIGHBORING STATES, AND EXPRESSED SUPPORT FOR A
REGIONAL CONFERENCE. THE GERMAN FONMIN WILL TRAVEL TO
RWANDA IN JUNE.

5. FRANCE COMMENTED ON UNAMIR'S HELPFUL ROLE IN
ENCOURAGING REFUGEE RETURN AND REINTEGRATION, ON GOR
VIOLATIONS OF THE SOMA, ON THE NEED OF A REGIONAL
CONFERENCE, AND THEIR SUPPORT FOR THE SC ASKING FOR
TIGHTER IMPLEMENTATION OF THE ARMS EMBARGO IN THE
REGION. THE UK LOOKED FORWARD TO THE SYG'S DISCUSSIONS
WITH NEIGHBORING STATES ON PLACING MONITORS OUTSIDE
RWANDA'S BORDERS, AND ASKED WHERE PREPARATIONS FOR A
REGIONAL CONFERENCE STOOD. NETHERLANDS POINTED OUT THAT
THE MAY 19 DONORS MEETING REINVIGORATED SUPPORT FOR THE
INTERNATIONAL TRIBUNAL AND THAT NO ONE SEEMED TO BE
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ACTIVELY PLANNING THE REGIONAL CONFERENCE. NETHERLANDS
REGRETTED THE REDUCTION IN UNAMIR'S SIZE, SUPPORTED THE
EXTENSION OF THE ARMS EMBARGO, AND OFFERED TO USE ITS
INFLUENCE WITH THE GOZ TO CONVINCE THEM TO ACCEPT THE
PRESENCE OF MONITORS.

6. BELGIUM REMARKED THAT IT WAS ENCOURAGED BY
IMPROVEMENTS IN RWANDA, WHICH IT ATTRIBUTES TO THE FIRM
RESPONSE OF THE INTERNATIONAL COMMUNITY TO KIBEHO AND
THE SETTING INTO MOTION OF THE TRIBUNAL. BELGIUM FEELS
IT IS IMPORTANT TO CREATE A STRATEGY FOR THE RETURN OF
REFUGEES, AND NOT ACCEPT A MIDDLE-GROUND ALTERNATIVE TO
REFUGEE REPATRIATION.

THIS STRATEGY SHOULD FOCUS ON
BOTH INTERNAL AND EXTERNAL INSECURITY. THE IDEA OF
PLACING MONITORS IN GOMA IS EXCELLENT AND THE GOZ TOLD
BELGIUM THEY APPROVED THE IDEA. THE UN SHOULD ASK THE
GOZ WHETHER IT CAN DO ANYTHING ABOUT THE SITUATION IN
THE MILITARY TRAINING CAMPS. MOBUTU AND MUSEVENI BOTH

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REALIZE THE RISK OF REGIONAL CONFLICT. A REGIONAL
CONFERENCE MIGHT BE USEFUL.

7. SWITZERLAND CRITICIZED THE GOR FOR NOT SHOWING A
WILLINGNESS TOWARDS RECONCILIATION, AND FOR ACTING OUT

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O 240225Z JUN 95
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SECSTATE WASHDC PRIORITY 5928
INFO JOINT STAFF WASHDC IMMEDIATE
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SUBJECT: RWANDA OPERATIONAL SUPPORT GROUP

OF REVENGE. SWEDEN ENDORSED EXTENSION OF THE ARMS EMBARGO AND A REGIONAL CONFERENCE. CANADA MENTIONED THE ARMS BUILD-UP IN ZAIRE AND THE NEED FOR PROPER PREPARATION FOR A REGIONAL CONFERENCE. THE OAU SECRETARIAT INDICATED THAT A REGIONAL CONFERENCE ALONE WOULD NOT SOLVE THE PROBLEMS, AND THAT NATIONAL RECONCILIATION ON THE BASIS OF THE ARUSHA ACCORD IS ALSO NECESSARY TO BRING ABOUT REFUGEE REPATRIATION AND PUT AN END TO ARMS INFILTRATIONS.

8. ON THE QUESTION OF A REGIONAL APPROACH, FAREED RECALLED THAT THE LATEST RESOLUTION OF THE SECURITY COUNCIL (997) HAD ENDORSED A PROPOSAL FOR THE APPOINTMENT OF A FACILITATOR TO PREPARE FOR A REGIONAL CONFERENCE. A DECISION IN THIS REGARD WILL SHORTLY BE TAKEN BY THE SECRETARY-GENERAL. HE NOTED THAT THE ROSG MEMBERS SHOULD CONSOLIDATE THEIR INFORMATION ON ARMS SUPPLIES AND MILITARY ACTIVITIES IN THE REGION, SINCE THE SECRETARIAT HAS ONLY LIMITED MEANS OF COLLECTING INFORMATION. HE ASKED FOR THE ROSG MEMBER'S THOUGHTS ON HOW TO SEPARATE THE CRIMINALS FROM OTHER REFUGEES, AND SAID THE ROSG COULD URGE ALL STATES, NOT JUST NEIGHBORS, TO ARREST THOSE SUSPECTED OF GENOCIDE.

9. DPKO CLARIFIED THAT THE GOR WANTS TO AMEND THE SOMA TO BRING IT INTO LINE WITH WHAT THE GOR FEELS CAPABLE OF

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DID NOT PRESENT ANY SPECIFIC PROPOSALS TO THE UN LAST
WEEK. THE GOR HAS ASKED UNAMIR TO LEAVE SEVERAL OF ITS
FACILITIES, IMPOSED NEW TAXES, IMPOUNDED GOODS, AND
GROUNDED HELICOPTERS. DPKO HOPED THE FINALIZATION OF A
NEW MANDATE WOULD LEAD TO IMPROVEMENT.

10. UNHCR ASSERTED THAT THE "ZAIRIAN CAMP SECURITY
FORCE OPERATION", WHICH WAS INITIATED BY A JOINT UN/GOZ
COMMISSION, WAS WORKING SURPRISINGLY WELL WITHIN THE
CAMPS. INTIMIDATION HAD BEEN ALMOST HALTED AND SMALL
ARMS HAD BEEN CONFISCATED. THE OPERATION IS RELATIVELY
INEXPENSIVE. HOWEVER, ONLY USD 5 MILLION OF THE USD 9.5
MILLION NEEDED HAS BEEN PLEDGED. THERE IS NO MILITARY
TRAINING OR ORGANIZED FLOW OF ARMS IN UNHCR-RUN CAMPS,
BUT THERE CLEARLY ARE MILITARY ACTIVITIES OUTSIDE THE
UNHCR CAMPS, AND RECRUITMENT WITHIN THE CAMPS. THERE IS
ONE UNAUTHORIZED CAMP NEAR GOMA AND TWO NEAR BUKAVU.
THE ZAIRIAN SECURITY FORCE DOES NOT OPERATE IN THE
UNAUTHORIZED CAMPS. UNHCR IS LOOKING AT THE RELOCATION
OF SOME UNHCR CAMPS, SINCE SOME CAMPS ARE LOGISTICALLY
HARD TO SUSTAIN AND SOME ARE SO CLOSE TO THE BORDERS
THAT THE RESIDENTS ARE EXPOSED TO ATTACKS. SUCH
RELOCATION WOULD BE VERY EXPENSIVE, AND UNHCR HOPES THE
DONORS WILL BE PREPARED TO PROVIDE FUNDING. THE ONLY
ULTIMATE SOLUTION IS A RETURN OF THE REFUGEES IN SAFETY
AND DIGNITY.

11. UNDP CONFIRMED THERE WILL BE A FOLLOW-UP MEETING ON
THE ROUND TABLE ON JULY 6 AND 7. THE MEETING WILL HAVE
FOUR WORKSHOPS ON THE JUDICIARY. UNDP NEEDS TO CONSULT
WITH UNHCR AND THE OAU ON HOW THAT MEETING MIGHT FIT IN
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WITH A REGIONAL CONFERENCE. FOLLOW-UP TO THE BUJUMBURA
REFUGEE CONFERENCE IS ACTIVELY GOING ON, INCLUDING A
MEETING IN ADDIS AT THE END OF MAY.

12. GERMANY INFORMED THE GROUP OF THE NGO-SPONSORED
MEETING BETWEEN MOBUTU AND MUSEVENI ON MAY 29-30. APART
FROM DISCUSSING A MIXED COMMISSION TO DEAL WITH
RELATIONS BETWEEN ZAIRE AND UGANDA, THE MEETING DID NOT
HAVE MUCH OF A SUBSTANTIVE OUTCOME.

13. CHAIRMAN MOOSE CONFIRMED THAT THE USG WAS COMPILING
INFORMATION ON ARMS SHIPMENTS WHICH IT WILL SHARE WITH
THE UN SECRETARIAT, THAT THE GOZ AND OTHERS WERE OPEN TO
THE IDEA OF STATIONING MONITORS IN THEIR TERRI
TORY, THAT
THE USG WOULD CONTRIBUTE TO FUNDING FOR THE ZAIRE
SECURITY FORCE AND THAT THERE WAS A NEED TO WORK TOWARDS
A REGIONAL CONFERENCE. HE WARNED OF THE DANGER THAT THE
GOR MIGHT TAKE THE CROSS-BORDER SITUATION INTO THEIR OWN
HANDS. HE WONDERED WHAT WOULD HAPPEN WITH THE UNAMIR
MANDATE IN SIX MONTHS TIME, GIVEN THAT THE INTERNATIONAL
TRIBUNAL AND HUMAN RIGHTS MONITORS WOULD STILL NEED
PROTECTION FOR THEIR WORK IN-COUNTRY.

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HUMAN RIGHTS AND THE INTERNATIONAL TRIBUNAL

14. THE REPRESENTATIVE OF THE INTERNATIONAL TRIBUNAL ON
RWANDA (ITR) SAID THAT THERE WERE A NUMBER OF PROBLEMS
WITH THE SITE IN ARUSHA. THE FACILITIES OF THE

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INTERNATIONAL CONFERENCE CENTER THERE WERE LESS ASSURANCE
THAN THEY HAD EXPECTED. NONETHELESS, THE MAJORITY OF
ITR PERSONNEL WOULD BE STATIONED IN EUROPE AND THE
UNITED STATES, SO THIS WAS LESS OF A PROBLEM THAN IT
MIGHT SEEM. THE REPRESENTATIVE OF THE UN LEGAL ADVISER
(OLA) SAID, IN RESPONSE TO QUESTIONS FROM NORWAY, THAT
HE DID NOT HAVE THE IMPRESSION THAT THERE WERE ANY REAL
OBSTACLES IN ARUSHA. HIS OFFICE IS STILL DISCUSSING THE
RENT WITH THE CONFERENCE CENTER. THE ITR REPRESENTATIVE
CLARIFIED THAT THE ARCHITECT ESTIMATED IT WOULD TAKE
6-12 MONTHS TO MAKE THE BUILDINGS USEABLE AND CORRECT
THE SECURITY PROBLEMS.

15. NEW ZEALAND (AND CANADA) SAID THAT THERE WAS AN
URGENT NEED TO RESOLVE WHETHER THE ITR WOULD BE FUNDED
ON THE REGULAR SCALE OF ASSESSMENTS OR ON THE
PEACEKEEPING SCALE. THE UNGA FIFTH (BUDGET) COMMITTEE
WOULD BE TAKING UP THIS ISSUE IN THE NEAR FUTURE. THE
U.K. SAID THAT THERE WAS AS YET NO BUDGET AND THAT THE
BUDGET WOULD NEED TWO TO THREE MONTHS PROCESSING TIME.
COMMENT: WE HAVE SINCE LEARNED THAT THE FIFTH COMMITTEE
CANNOT CONSIDER THE ISSUE UNLESS IT HAS RECEIVED A
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BUDGET BY JULY 15. FUNDING WOULD HAVE TO PROCEED UNDER
THE SECRETARY-GENERAL'S COMMITMENT AUTHORITY UNTIL A
BUDGET CAN BE APPROVED AND CONSIDERED BY THE FIFTH
COMMITTEE. END COMMENT.

16. THE REPRESENTATIVE OF THE INTERNATIONAL COMMITTEE
OF THE RED CROSS (ICRC) DESCRIBED THEIR ONGOING
ASSISTANCE TO THE GOR IN THE CONSTRUCTION AND
MAINTENANCE OF PRISONS AS EXCEPTIONAL AND RELATED TO THE
URGENT NEED TO RELIEVE DANGEROUS OVERCROWDING IN THE
RWANDAN PRISONS. HE EXPRESSED RELIEF THAT THE RATE OF
DAILY ARRESTS HAD DECLINED FROM A LEVEL OF ABOUT 1500
PER DAY TO 600-700 PER DAY AND SAID THAT THIS WOULD HELP
THE OVERCROWDING SITUATION. UNICEF REPORTED THAT 200
CHILDREN WOULD BE RELOCATED TO A SEPARATE DETENTION
FACILITY ON JUNE 16.

17. THE REPRESENTATIVE FROM THE UN HIGH COMMISSIONER

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FOR HUMAN RIGHTS (HCHR) ~~DECONTROLLED/UNCLASSIFIED~~
WERE WORKING IN COOPERATION WITH RWANDAN JUDICIAL,
POLICE AND MILITARY AUTHORITIES, AS WELL AS WITH NGO'S,
AND FACED NO MAJOR SECURITY ISSUES. PROGRESS IN
RE-ESTABLISHING AN INTERNAL JUDICIAL SYSTEM WAS HELD UP
BY THE ABSENCE OF A SUPREME COURT. HCHR HAS ASKED
GOVERNMENTS TO IDENTIFY EXPERTS TO FILL THE NEED FOR 50
JURISTS. SOME NAMES HAVE ALREADY BEEN SUBMITTED TO THE
GOR FOR APPROVAL. THE EXPERTS WILL BE ATTACHED TO THE
GOR AND FUNDED BY THE TRUST FUND. HCHR PLANS TO OFFER
TRAINING COURSES IN AUGUST FOR THE MILITARY AND POLICE.
THE CURRENT LEVEL OF RESOURCES WILL FUND HCHR PROGRAMS
THROUGH SEPTEMBER. A U.S. PLEDGE OF USD 1 MILLION WILL
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FUND HCHR BEYOND SEPTEMBER. THE HUMAN RIGHTS COMMISSION
WILL DISCUSS THE SITUATION IN RWANDA DURING THE
FEB-MARCH 1996 SESSION.

18. UNDP RESREP HASEGAWA ADDED THAT THE NETHERLANDS AND
UK HAD PLEDGED ASSISTANCE TO THE JUDICIAL SYSTEM. THE
UN HAS SUBMITTED THE NAMES OF 20 CANDIDATES FOR
PROSECUTOR AND 16 CANDIDATES FOR INVESTIGATOR TO THE
GOR. HE ANTICIPATES THE SELECTION PROCESS TO BE
COMPLETED IN A FEW WEEKS. BELGIUM, SWEDEN AND
SWITZERLAND ANNOUNCED CONTRIBUTIONS TO THE ITR. NEW
ZEALAND WILL BE ANNOUNCING CONTRIBUTIONS NEXT WEEK OF
\$200,000 TO THE TRUST FUND, \$100,000 TO UNICEF AND
\$70,000 TO THE ICRC. GERMANY WILL DONATE \$200,000 FOR
TRAINING MAGISTRATES AND ADV
ISORY ASSISTANCE TO THE
JUDICIARY. BELGIUM ALSO ANNOUNCED THAT IT WOULD BE
PROVIDING PROSECUTORS AND INVESTIGATORS TO THE ITR.

19. ASSISTANT SECRETARY MOOSE SAID THAT THE MOST URGENT
NEED WAS PERSONNEL FOR THE ITR, AND ASKED WHEN THE
PERSONNEL PLEDGES WOULD BE HONORED. HE STRONGLY
SUPPORTED ICRC ACTIONS TO ALLEVIATE OVERCROWDING IN THE
PRISONS. URGENT MEASURES TO IMPROVE THE JUSTICE SYSTEM

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E.O.12356: N/A

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SUBJECT: RWANDA OPERATIONAL SUPPORT GROUP

IN RWANDA ARE NEEDED, INCLUDING AN AGREEMENT WITH ICRC ON PRISONS. THE TRIAGE COMMISSION MUST BE ABLE TO FUNCTION AND TRIALS NEED TO BE STARTED. THE U.S. HAS GIVEN A PAPER ON THE NECESSARY MEASURES TO THE GOR AND WILL SHARE IT WITH OTHERS. THE U.S. SUGGESTED THAT THE DONORS HOLD A WORKING-LEVEL MEETING PRIOR TO THE JULY 6-7 ROUNDTABLE FOLLOW-UP, IN ORDER TO SHARE INFORMATION ON WHAT ASSISTANCE THEY HAVE GIVEN TO THE JUDICIARY. A REPRESENTATIVE OF THE GOR SHOULD BE INVITED TO PARTICIPATE. UNDP TOLD THE ROSG A DONORS MEETING WAS SCHEDULED FOR WEDNESDAY, JUNE 14, AT UNDP HQ TO DISCUSS THE ROUNDTABLE. THE AGENDA FOR THE JULY 6 ROUNDTABLE MEETING INCLUDED FOUR WORKSHOPS, ONE OF WHICH WOULD BE ON THE STRENGTHENING OF THE JUDICIARY. THE U.S. LEFT THE OPTION OPEN TO CONVENE A DONOR MEETING ON THE JUDICIARY IF THE NEED STILL EXISTED AFTER THE JUNE 14 UNDP-SPONSORED MEETING.

20. NORWAY ASKED ABOUT WHAT COUNTRIES SHOULD DO ABOUT RWANDANS SUSPECTED OF CRIMES THAT MAY COME BEFORE THE ITR. THE OLA SAID THAT THE ITR DOES NOT HAVE A LIST OF SUSPECTS. UNDER THE RELEVANT SECURITY COUNCIL RESOLUTIONS, COUNTRIES MUST HAND OVER SPECIFIC PEOPLE WHEN DEMANDED BY THE ITR. WHEN A TARGET BECOMES OPERATIONALLY VIABLE, COUNTRIES WILL BE NOTIFIED.

ASSISTANCE TO RWANDA

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21. UNDP ALSO COMMENTED ON THE OFTEN-HEARD COMPLAINT FROM THE GOR THAT AID IS BEING RAPIDLY DISBURSED TO REFUGEES, BUT VERY SLOWLY INSIDE RWANDA ITSELF. HE SAID THAT OVER \$300 MILLION HAD BEEN DISBURSED FOR REFUGEES, BUT ONLY ABOUT \$100 MILLION IN RWANDA. UNDP ESTIMATES THAT \$100 MILLION OVER 6 MONTHS IS A NORMAL RATE OF DISBURSEMENT, BUT THAT THE GOR HAS HIGH EXPECTATIONS ABOUT AID. THE GOR IS ALSO CONCERNED THAT LOCAL PROCUREMENT FOR PROJECTS IN RWANDA IS TOO LOW. ONE EXAMPLE CITED WAS A PRISON WALL FOR WHICH IT WAS ORIGINALLY PLANED TO BRING IN A PRE-FAB STEEL WALL INSTEAD OF CONSTRUCTING IT LOCALLY FOR \$300,000. THE DHA REP SAID THAT THE SECRETARY-GENERAL'S TRUST FUND HAS GIVEN THE SRSG A CAPACITY TO DISBURSE IN RWANDA MORE QUICKLY, BUT THAT THE TRUST FUND URGENTLY NEEDS FURTHER FUNDING.

22. UNDP DESCRIBED THREE TYPES OF ASSISTANCE. IN THE FIRST GROUP, \$100 MILLION WAS ALREADY PROCESSED AND \$29 MILLION DISBURSED. IN THE SECOND GROUP, \$320 MILLION WAS PLEDGED, \$150 PROCESSED, AND \$43 MILLION DISBURSED. IN THE THIRD GROUP (FOR IDP'S), \$62 MILLION WAS COMMITTED WITH ALMOST NOTHING DISBURSED, FROM A GOVERNMENT REQUEST FOR \$274 MILLION.

FOOD

23. THE WORLD FOOD PROGRAM (WFP) REP DESCRIBED THE FOOD AID SITUATION AS IMPROVED. HE RECALLED HOW THE PIPELINE HAD ALMOST CLOSED IN FEBRUARY-MARCH BECAUSE OF A FEELING LIMITED OFFICIAL USE

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THAT THE REFUGEES WOULD RETURN IN THE NEAR FUTURE. A MAJOR EFFORT ON THE PART OF THE DONOR COMMUNITY IN THE LAST TWO MONTHS HAS GREATLY IMPROVED THE RESOURCE POSITION OF THE RWANDA/BURUNDI REGIONAL EMERGENCY, BRINGING THE MAY-DECEMBER REGIONAL SHORTFALL DOWN FROM 377,000 METRIC TONS, AS REPORTED ON 24 JANUARY 1995, TO

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43,230 METRIC TONS AS A CONTRIBUTION TO THE FOOD NEEDS OF THE
DECONTROLLED/UNCLASSIFIED
GENEROUS CONTRIBUTION OF THE UNITED STATES, AMONG
OTHERS, TO MEETING THE \$276 MILLION NEEDS FOR 1996.

24. THE WFP REP CONTINUED THAT HIS ORGANIZATION WAS
ALSO VERY PROUD OF PROVIDING SUBSTANTIAL ASSISTANCE
INSIDE RWANDA. THE DONOR COMMUNITY AND THE UN HAVE A
CLEAR CONSCIENCE ON THIS MATTER. THE SAME RESOURCES
WILL BE GIVEN TO RETURNEES AS ARE GIVEN TO REFUGEES.
THE CLOSURE OF THE RWANDAN ROAD SYSTEM TO WFP SHIPMENTS
TO THE ZAIRE REFUGEE CAMPS HAD RAISED DELIVERY COSTS TO
THE REFUGEES BY SOME THIRTY PERCENT, BUT ARRANGEMENTS
ARE
BEING PUT IN PLACE. PORTS IN UVIRA AND BUJUMBURA
NEED TO BE UPGRADED TO ACCOMODATE THE FOOD SHIPMENTS BY
BARGE. THE ROAD FROM BUKAVU TO UVIRA ALSO NEED REPAIR.

25. THE U.S. NOTED THAT IT WOULD NEED BE ABLE NEXT YEAR

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	INLB-01	FDRE-01	H-01	IMMC-01	TEDE-00	INR-00	IO-08
	L-01	ADS-00	MFLO-03	M-00	NEA-01	NSAE-00	OCS-06
	OIC-02	OIG-04	OMB-01	PA-01	PM-00	PRS-01	P-01

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USIE-00 SA-01 FMP-00 PMB-00 DSCC-00 PRM-10 PRME-01
DRL-09 G-00 /064W

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O 240225Z JUN 95
FM USMISSION USUN NEW YORK
TO AMEMBASSY KIGALI PRIORITY
SECSTATE WASHDC PRIORITY 5931
INFO JOINT STAFF WASHDC IMMEDIATE
SECDEF WASHDC IMMEDIATE
WHITEHOUSE WASHDC IMMEDIATE
UN SECURITY COUNCIL COLLECTIVE
RWANDA COLLECTIVE

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WHITEHOUSE PASS TO NSC - RICE AND SHEEHAN;
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GENEVA FOR RMA; ROME PASS FODAG

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E.O.12356: N/A
TAGS: PREL, EAID, MARR, PREF, PHUM, UN, RW
SUBJECT: RWANDA OPERATIONAL SUPPORT GROUP

TO SHOULDER SUCH A LARGE PERCENTAGE OF THE FOOD AID.
JAPAN SAID IT WAS CONSIDERING ADDITIONAL FINANCIAL
SUPPORT FOR REFUGEES OF \$400 MILLION. THEY MAY ALSO
GIVE \$5 TO RELIEF IN BURUNDI. THE WORLD BANK
REPRESENTATIVE WAS NOT ABLE TO STAY FOR THE AFTERNOON
SESSION, BUT THE UNDP REP INDICATED THAT THE RWANDAN
PARLIAMENT HAD RATIFIED THE AGREEMENT MAKING THE WORLD
BANK MONEY ALMOST AVAILABLE. THE MODALITIES FOR THE
PROCUREMENT AGENT STILL NEED TO BE WORKED OUT BETWEEN
THE LAWYERS. THE FUNDS MAY BE TRANSFERRED IN SEPTEMBER,
IF THOSE LEGAL TALKS PROCEED SMOOTHLY.

BURUNDI

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26. DPA BRIEFED THE ROSG ON THE SITUATION IN BURUNDI. THEY NOTED THAT THE GOVERNMENT OF BURUNDI (GOB) HAS INDICATED IT WANTS A COMMISSION, BUT THERE IS A QUESTION OF WHO WOULD OFFICIATE. AT A MEETING JUNE 9, THE DEFENSE MINISTERS OF RWANDA, BURUNDI AND ZAIRE DISCUSSED POSSIBLE COOPERATION, THE PREVENTION OF INCURSIONS, AND IMPLEMENTATION OF THE BUJUMBURA AGREEMENT. RWANDA DEFENSE MINISTER KAGAME INDICATED THAT MEETING WAS A USEFUL STEP TOWARDS NORMALIZING RELATIONS WITH ZAIRE. THE PARLIAMENTARIANS FOR GLOBAL ACTIONS RECENTLY VISITED BUJUMBURA AND ENCOURAGED GOB OFFICIALS TO VISIT SUCH PLACES AS MOZAMBIQUE TO OBSERVE RECONCILIATION BETWEEN FORMER ENEMIES.

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27. BELGIUM OBSERVED THAT THE POLITICAL CENTER SEEMED TO BE CONSOLIDATING, AND POINTED TO THE COOPERATION BETWEEN THE ARMY AND GOVERNMENT IN CARRYING OUT THE OPERATION IN KAMENGE AS AN INDICATOR. HE ADVOCATED MOVING FORWARD ON THE NATIONAL DEBATE AND CONTINUING FOREIGN VISITS. REGARDING THE PROBLEM OF IMPUNITY, HE NOTED THAT TWO BELGIAN MAGISTRATES WERE IN BURUNDI AND WOULD REPORT IN JUNE ON WAYS TO ASSIST THE JUDICIARY BILATERALLY. HE FAVORED LOOKING FURTHER INTO THE QUESTION OF WHETHER TO CALL FOR A COMMISSION OF INQUIRY OR SETTLE FOR A TRUTH COMMISSION. HE NOTED THAT A FULL INQUIRY MIGHT HAVE NEGATIVE REPERCUSSIONS, AS WOULD DOING NOTHING. A TRUTH COMMISSION MIGHT PROVIDE A MIDDLE WAY. THE SECRETARY-GENERAL'S ENVOY WOULD LOOK INTO THIS QUESTION.

28. THE HCHR REPRESENTATIVE ANNOUNCED 10 PEOPLE FROM THE RWANDA HUMAN RIGHTS FIELD OFFICE WOULD GO TO BURUNDI IN JUNE TO CONDUCT A NEEDS ASSESSMENT. TEN MORE WOULD GO IN SEPTEMBER, FOLLOWED BY ANOTHER 10 IN NOVEMBER. SENIOR JURISTS WERE SENT IN MAY. THE HUMAN RIGHTS OFFICE NOW HAS 8 INTERNATIONAL STAFF, ENGAGED IN THE ADMINISTRATION OF JUSTICE AND TRAINING. A RAPPORTEUR FROM BRAZIL HAS BEEN NAMED. UNHCR OGATA MET THE PRIME MINISTER OF ZAIRE IN GENEVA JUNE 12, TO EXPLORE

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CONVENING ANOTHER HEAD OF STATE MEETING TO FOLLOW UP OF
THE NAIROBI MEETING.

29. THE TUNISIAN REPRESENTATIVE, SPEAKING ON BEHALF OF
THE OAU PRESIDENCY, NOTED THAT THE OAU'S CENTRAL ORGAN
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FOR CONFLICT RESOLUTION MET APRIL 20 TO DISCUSS
BURUNDI. THE MILITARY OBSERVERS (MIOB) PLAY AN
IMPORTANT ROLE AND HAVE BEEN INCREASED TO 67. FRANCE,
SPEAKING ON BEHALF OF THE EU PRESIDENCY, NOTED THAT THE
EU MINISTERS ISSUED A DECLARATION IN CARASSON IN
FEBRUARY OUTLINING THE NEED FOR PREVENTIVE DIPLOMACY,
NATIONAL RECONCILIATION, AND ASSISTANCE. THE EU
SUPPORTS THE CALLING OF A REGIONAL CONFERENCE. THE
SITUATION IN BURUNDI IS NOT COMPARABLE TO THAT OF
RWANDA, IN SPITE OF RECENT DEATHS AND INCIDENTS.

30. THE ICRC REPORTED THAT THEY HAD REGISTERED 1000
DETAINEES AND WERE VISITING PRISONS. ICRC AND WFP WERE
ASSISTING 20,000 DISPLACED FROM KAMENGE. ONE HUNDRED
CASUALTIES WERE EVACUATED TO HOSPITALS. ICRC HAD
REUNITED 150 UNACCOMPANIED CHILDREN WITH RELATIVES.
MANY MORE WERE BEING REUNITED ON THEIR OWN. UNICEF
REPORTED IT WAS PROVIDING TRAINING FOR TEACHERS IN
EDUCATION FOR PEACE AND STAGING PUPPET SHOWS IN IDP
CAMPS. UNICEF HAD ISSUED 11,000 KITS TO FAMILIES TAKING
IN UNACCOMPANIED CHILDREN. WFP AFFIR
MED IT WAS
ASSISTING 25,000 DISPLACED FROM THE BUJUMBURA SUBURBS.
THE PROBLEMS IN NORTHERN BURUNDI HAD THERE ROOTS IN

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	OASY-00	SRPP-00	DS-00	EAP-01	EB-01	EUR-01	OIGO-01
	INLB-01	FDRE-01	H-01	IMMC-01	TEDE-00	INR-00	IO-08
	L-01	ADS-00	MFLO-03	M-00	NEA-01	NSAE-00	OCS-06
	OIC-02	OIG-04	OMB-01	PA-01	PM-00	PRS-01	P-01
	SCT-00	SP-00	SSO-00	SS-00	STR-01	TRSE-00	T-00
	USIE-00	SA-01	FMP-00	PMB-00	DSCC-00	PRM-10	PRME-01
	DRL-09	G-00	/064W				

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O 240225Z JUN 95
FM USMISSION USUN NEW YORK
TO AMEMBASSY KIGALI PRIORITY
SECSTATE WASHDC PRIORITY 5932
INFO JOINT STAFF WASHDC IMMEDIATE
SECDEF WASHDC IMMEDIATE
WHITEHOUSE WASHDC IMMEDIATE
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RWANDA COLLECTIVE

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WHITEHOUSE PASS TO NSC - RICE AND SHEEHAN;
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GENEVA FOR RMA; ROME PASS FODAG

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SHOULD BE LIMITED TO PREVENT THE DIPLOMACY AND REPORTED THAT THE INTERNATIONAL ALERT GROUP WOULD BE NAMING ITS BOARD OF DIRECTORS (TO INCLUDE DUTCH AID MINISTER PRONK). JAPAN NOTED THAT THEY HAD INVITED THE BURUNDI FOREIGN MINISTER TO JAPAN IN MAY, AND HAD CONTRIBUTED \$22,000 TO UNDP EDUCATIONAL PROGRAMS.

34. UNHCR OBSERVED THAT THE PRIME MINISTERS OF RWANDA AND BURUNDI MET IN EARLY JUNE TO DISCUSS SPEEDING UP THE RETURN OF REFUGEES FROM BURUNDI TO RWANDA. A TRIPARTITE COMMISSION SHOULD MEET WITHIN TWO WEEKS. UNHCR WILL TRY TO ORGANIZE VISITS HOME FOR POTENTIAL RETURNEES. UNHCR WILL SUPPORT THE GOVERNMENTS IN IMPLEMENTING A SAFE RETURN. HOWEVER, THE REFUGEES MAY NOT COMPLY WITH THE REPATRIATION PLANS OF THE TWO GOVERNMENTS, IN WHICH CASE THE GOVERNMENTS MAY TAKE MATTERS INTO THEIR OWN HANDS, WITH A RESULT SIMILAR TO THAT IN KIBEHO. UNHCR APPEALED TO THE DONORS TO TELL THE GOB AND GOR THAT ONLY THE RETURN OF REFUGEES IN SAFETY AND DIGNITY WOULD BE ACCEPTABLE.

35. DPA CLARIFIED THAT THE GOB HAD REQUESTED A COMMISSION OF INQUIRY, AND THE SECRETARY-GENERAL HAD EXAMINED SEVERAL OPTIONS, NAMELY: A COMMISSION OF INQUIRY, AN INTERNATIONAL JUDICIAL COMMISSION TO SUPERVISE THE NATIONAL JUDICIAL SYSTEM; AN INTERNATIONAL LIMITED OFFICIAL USE

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GROUP OF LEGAL EXPERTS TO ASSIST THE GOB; OR A TRUTH COMMISSION. THE SECRETARY-GENERAL CONCLUDED THAT A TRUTH COMMISSION WAS MOST FEASIBLE. HE WAS SENDING AN EXPERT ENVOY TO BURUNDI THE THIRD WEEK OF JUNE TO EXPLORE WITH GOB LEADERS HOW SUCH A COMMISSION COULD ACCEPTABLY MEET THEIR NEEDS. DPA ALSO STATED THAT THE SYG INTENDED TO APPOINT A SPECIAL ENVOY FOR THE GREAT LAKES REGION, BUT THE APPOINTMENT HAS NOT YET TAKEN PLACE. IN RESPONSE TO A CANADIAN QUESTION, DPA ASSERTED THAT AMB. DILLON WAS STILL "ON CALL" FOR DHA, AS THE NEED ARISES. THE U.S. NOTED IT WOULD APPOINT A NEW COORDINATOR FOR RWANDA AND BURUNDI, WITH A SMALL STAFF. NO DECISIONS WERE TAKEN REGARDING THE NEXT MEETING OF THE ROSG.

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36. FOLLOWING IS THE LIST OF PARTICIPANTS:

BELGIUM: AMB. FRANS VAN DAELE,
 --- MFA DIRECTOR GENERAL FOR POLITICAL AFFAIRS
 AND THOMAS BAEKELANDT, CHARGE, UN MISSION

CANADA: AMB. ROBERT R. FOWLER
 --- PERMANENT REPRESENTATIVE TO THE UN
 AND FRANCOIS TASCHEREAU, FIRST SECRETARY, UN MISSION

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 ACTION AF-01

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	L-01	ADS-00	MFLO-03	M-00	NEA-01	NSAE-00	OCS-06
	OIC-02	OIG-04	OMB-01	PA-01	PM-00	PRS-01	P-01
	SCT-00	SP-00	SSO-00	SS-00	STR-01	TRSE-00	T-00
	USIE-00	SA-01	FMP-00	PMB-00	DSCC-00	PRM-10	PRME-01
	DRL-09	G-00	/064W				

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O 240225Z JUN 95
 FM USMISSION USUN NEW YORK
 TO AMEMBASSY KIGALI PRIORITY
 SECSTATE WASHDC PRIORITY 5933

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INFO JOINT STAFF WASHDC IMMEDIATE
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GENEVA FOR RMA; ROME PASS FODAG

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E.O.12356: N/A
TAGS: PREL, EAID, MARR, PREF, PHUM, UN, RW
SUBJECT: RWANDA OPERATIONAL SUPPORT GROUP

FRANCE: MR. HERVE LADSOUS
--- DEPUTY PERMANENT REPRESENTATIVE TO UN
AND BRUNO FOUCHER, FIRST SECRETARY, UN MIS
SION

GERMANY: MR. STEFFEN WALTER RUDOLPH
--- MINISTER PLENIPOTENTIARY, UN MISSION
AND AXEL DITTMANN, SECOND SECRETARY, UN MISSION

JAPAN: MRS. MITSUKO HORIUCHI
--- MINISTER, UN MISSION
AND HIROSHI SATO, FIRST SECRETARY, UN MISSION
AND YUKINARI HIROSE, FIRST SECRETARY, UN MISSION

NETHERLANDS: MR. HERMAN A. SCHAPER
--- CHARGE, A.I., UN MISSION
AND ALFRED BIJLSMA, FIRST SECRETARY, UN MISSION

NEW ZEALAND: AMB. COLIN KEATING
--- PERMANENT REPRESENTATIVE TO THE UN
AND FELICITY WONG, FIRST SECRETARY, UN MISSION

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NORWAY: MS. JORUNN MAEHLUM
--- DEPUTY DIRECTOR GENERAL MFA
AND SVEIN ANDREASSEN, COUNSELLOR, UN MISSION
AND ELI JONSVIK, FIRST SECRETARY, UN MISSION

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SPAIN: AMB. JUAN A. YANEZ-BARNUEVO
--- PERMANENT REPRESENTATIVE TO THE UN
AND ERNESTO DE ZULUETA, FIRST SECRETARY, UN MISSION

SWEDEN: AMB. PETER OSVALD
--- PERMANENT REPRESENTATIVE TO THE UN
AND LARS-HJALMAR WIDE, COUNSELLOR, UN MISSION
AND ANIKA JOHANSSON

SWITZERLAND: MR. FRANCOIS CHAPPUIS
--- DEPUTY PERMANENT OBSERVER TO THE UN
AND LIVIA LEU, FIRST SECRETARY

TUNISIA: AMB. SLAHEDDINE ABDELLAH
--- PERMANENT REPRESENTATIVE TO THE UN
AND EL WALID DOUDECH, FIRST SECRETARY, UN MISSION

UK: MR. DEREK J. PLUMBLY
--- COUNSELLOR, UN MISSION
AND PATRICIA ANNE HOLLAND, FIRST SECRETARY, UN MISSION

UNITED STATES:
AMB. GEORGE MOOSE, ASSISTANT SECRETARY OF STATE FOR
AFRICAN AFFAIRS
AMB. ARLENE RENDER, DIRECTOR, CENTRAL AFRICAN AFFAIRS
CHRIS RICKE, AFRICA BUREAU
GREG STANTON, INTERNATIONAL ORGANIZATIONS BUREAU
MALEIKA STOLL, AID
TIM ATKINS, NSC
LAURIE SHESTACK, US MISSION
JOHN HOPE, US MISSION

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CRAIG KUEHL, US MISSION

ORGANIZATIONS:

EU: AMB. ANGEL VINAS AND MS. CECILE WINTHER
ICRC: MR. PETER KUNG AND MR. DANIEL AUGSTBURGER
IOM: MR. RICHARD E. SCOTT
OAU: AMB. IBRAHIM SY AND DR. JAMES SORIE CONTEH
WORLD BANK: JUDY GRAYSON
INTERNATIONAL TRIBUNAL FOR RWANDA: MR. COLIN PORT

UNITED NATIONS:

DPA: MR. FELIX MOSHA
--DEPUTY DIRECTOR, AFRICA II DIVISION

DHA: MR. QAZI S. FAREED
--DIRECTOR, NEW YORK OFFICE
--MR. FELIX DOWNS-THOMAS, DIRECTOR, COMPLEX EMERGENCY
DIVISION
--MS. ALEXANDRA HUMME, ASSOCIATE HUMANITARIAN AFFAIRS
OFFICER

DPKO: MR. HEDI ANNABI, DIRECTOR, AFRICA DIVISION

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INFO	LOG-00	AID-00	ARA-01	CA-02	CIAE-00	SMEC-00	INL-01
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	L-01	ADS-00	MFLO-03	M-00	NEA-01	NSAE-00	OCS-06
	OIC-02	OIG-04	OMB-01	PA-01	PM-00	PRS-01	P-01
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E.O.12356: N/A
TAGS: PREL, EAID, MARR, PREF, PHUM, UN, RW
SUBJECT: RWANDA OPERATIONAL SUPPORT GROUP

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--MS. ELISABETH LINDENMAYR, PRINCIPAL OFFICER, NEW YORK
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DESK

DAM: MS. HARRIET SCHMIDT

HCHR: MS. ELSA STAMATOPOULOU-ROBBINS, CHIEF, NEW YORK
LIAISON OFFICE
--MS. J. SUSSMAN, ASSISTANT
--MS. C. SPANUTH, ASSISTANT

OLA: MR. WINSTON TUBMAN, PRINCIPAL OFFICER
UNDP: MS. ELLEN JOHNSON SIRLEAF, ASSISTANT ADMINISTRATOR
AND REGIONAL DIRECTOR
--MR. EMMANUEL DIERCKX DE CASTERIE, CHIEF, AFRICA I
DIVISION
--MS. TINA ZOURNATZI, PROGRAMME MANAGER FOR RWANDA
--MR. SUKEHIRO HASEGAWA, RESIDENT REP., KIGALI

UNHCR: MR. SOREN JESSEN-PETERSEN, DIRECTOR

UNICEF: MS. AFSHAN KHAN, PROGRAMME OFFICER

WFP: MR. DOUGLAS CASSON COUTTS, DIRECTOR, NEW YORK
LIAISON OFFICE
--MR. MASOOD HYDER, DEPUTY DIRECTOR
--MR. YOHANNES MENGESHA, REGIONAL MANAGER, EAST AFRICA,
ROME

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